## IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF ILLINOIS EASTERN DIVISION

LAURA BRISCOE AND KRISTIN MAGIERSKI, on behalf of themselves and all others similarly situated,	) ) No. )
Plaintiffs,	) )
v.	)
HEALTH CARE SERVICE CORPORATION; and BLUE CROSS AND BLUE SHIELD OF ILLINOIS.	) ) ) JURY TRIAL DEMANDED )
Defendants.	)
	) ) )
	) )
	)

### **CLASS ACTION COMPLAINT**

Plaintiffs Laura Briscoe and Kristin Magierski (collectively, the "Plaintiffs"), on behalf of themselves and all others similarly situated persons ("Class," defined below), by and through undersigned counsel, bring this Class Action Complaint against Health Care Service Corporation ("HCSC") and its operating division Blue Cross and Blue Shield of Illinois ("BCBSIL") (collectively referred to as "HCSC" or "Defendants"). Plaintiffs hereby allege upon personal knowledge as to themselves and their own acts, and upon information and belief as to all other matters, based upon, *inter alia*, the investigation undertaken by their attorneys, as follows:

### **SUMMARY OF THE CASE**

- 1. Defendants have wrongfully denied and continue to deny Plaintiffs and the members of the Class access to and coverage for a vital women's preventive service breastfeeding support, supplies and counseling which coverage is mandated by The Patient Protection and Affordable Care Act (the "ACA") (as amended by the Health Care and Education Reconciliation Act of 2010 ("HCERA") and other laws).
- 2. A key directive of the ACA was that all individual and group health plans would provide access to and coverage for preventive health care benefits.<sup>1</sup> As stated by the U.S. Department of Health & Human Services ("HHS"), prior to the enactment of the ACA "too many Americans did not get the preventive care they need to stay healthy, avoid or delay the onset of disease, and reduce health care costs, [and,] [o]ften because of cost, Americans used preventive services half at about the recommended rate." See http://www.hhs.gov/healthcare/facts-and-features/fact-sheets/aca-rules-on-expanding-access-topreventive-services-for-women/index.html (last visited 9/7/16).
- 3. In addition to the policy of promoting preventive health benefits for all, the ACA specifically recognized the need to address the unique preventive health needs of women throughout their lives. *Id.* Building upon the ACA's women's preventive health service mandate, on August 1, 2011 HHS adopted its Health Resources and Services Administration's

<sup>&</sup>lt;sup>1</sup> The only exception is health insurance plans that are grandfathered. To be classified as a "Grandfathered Plan" plans must have (1) been in existence prior to March 23, 2010; (2) refrained from making significant changes to the benefits or plan participants' costs since that time; and (3) had at least one person enrolled in the plan on March 23, 2010 and continually covered at least one individual since that date. While there is no specific termination date for grandfathered status, it is expected that eventually all plans will lose their grandfathered status. As of 2014, only about a quarter of workers with employer sponsored coverage participated in Grandfathered Plans.

("HRSA") Health Plan Guidelines for Women's Preventive Services ("HHS Guidelines") which require access to and coverage for certain women's preventive services by most non-Grandfathered Health Plans starting with the first plan or policy year beginning on or after August 1, 2012.

- 4. The HHS Guidelines, which were recommended by the independent Institute of Medicine ("IOM") and based on scientific evidence, ensure women's accessibility to a comprehensive set of preventive services, including health services related to breastfeeding support, supplies and counseling. Under the HHS Guidelines, pregnant and postpartum women must have access to comprehensive lactation support and counseling provided by a trained provider during pregnancy and/or in the postpartum period ("Comprehensive Lactation Benefits"), well breastfeeding equipment. See HHS Guidelines, as as http://hrsa.gov/womensguidelines/ (last visited 9/21/2016).
- 5. According to the Centers for Disease Control and Prevention ("CDC"), "[b]reastfeeding, with its many known health benefits for infants, children, and mothers, is a key strategy to improve public health." <a href="http://www.cdc.gov/breastfeeding/">http://www.cdc.gov/breastfeeding/</a> pdf/2016breastfeedingreportcard.pdf (emphasis added).
- 6. While the protection, promotion and support of breastfeeding have been a national public policy for over 25 years, the CDC, the American Academy of Pediatrics and the enactment of the ACA with its Comprehensive Lactation Benefits coverage have brought breastfeeding to the forefront of women's health issues.
  - 7. As the then HHS Secretary Kathleen Sebelius announced in July 2012:

Aug. 1, 2012 ushers in a new day for women's health when, for the first time ever, women will have access to eight new services at no out-of-pocket cost to keep them healthier.....This benefit will take effect for millions of adult and adolescent women over the course of the next year—

and it's just one of many benefits of the health care law that let women and their doctors, not insurance companies, make decisions about a woman's care.

.... Instead of letting insurance companies decide what care women receive, the health care law requires insurers to cover these preventive services in new plans beginning Aug. 1.

...Women's health decisions shouldn't be made by politicians or insurance companies. Rather than wasting time refighting old political battles, this Administration is moving forward and *putting women in control of their own health care*. If women are going to take care of their families and friends, they have to take care of themselves. The Affordable Care Act is making it easier for women to do that by making health care more accessible and affordable for millions of American women and families.

"Giving Women Control Over Their Health Care," Posted July 31, 2012, By Kathleen Sebelius, Secretary of Health and Human Services, <a href="http://wayback.archive-it.org/3909/20150925141312/http://www.hhs.gov/healthcare/facts/blog/2012/07/prevention073112.html">http://www.hhs.gov/healthcare/facts/blog/2012/07/prevention073112.html</a> (last visited 9-7-2016) (emphasis added).

- 8. Contrary to the ACA, the HHS Guidelines, and Secretary Sebelius' expressed confidence that insurance companies could no longer dictate women's health decisions, Defendants are denying Plaintiffs and the members of the Class, the ACA mandated access to and coverage for Comprehensive Lactation Benefits from trained providers for insured pregnant and postpartum women.
- 9. Instead, Defendants (in their capacities as both insurers and third-party administrators of self-insured plans) have employed the following scheme to circumvent the ACA mandates:

- (A) Defendants do not establish a network of trained providers of Comprehensive Lactation Benefits.<sup>2</sup>
- (B) Why? If Defendants do not establish a network and women are not provided a network as part of their insurance plan, one of three things occurs:
  - Women forego Comprehensive Lactation Benefits because they are unable to pay out-of-pocket, ergo, Defendants never have to administer and pay for the preventive service; or,
  - ii. Women pay out-of-pocket for Comprehensive Lactation Benefits,
     never seek reimbursement from Defendants, *ergo*, Defendants never
     have to administer or pay for the preventive service; or,
  - iii. Women pay out-of-pocket for Comprehensive Lactation Benefits, seek reimbursement, and get either no or partial reimbursement, ergo, Defendants minimize their cost related to the preventive service, and force women to pay out-of-pocket.
- (C) Because of Defendants' failure to provide in-network trained providers,
  Plaintiffs and the members of the Class are forced to either forego the Comprehensive
  Lactation Benefits preventive service or go out-of-network to get it. It is not by
  Plaintiffs' and the Class members' own choosing to go "out-of-network." It is of

Comprehensive Lactation Support is unlike other preventive services. For example, prior to the ACA's enactment, medical services such as male prostate exams were typically not covered by insurers even when such services were provided by in-network urologists. After the ACA's enactment, such services were deemed preventive services that are covered at no cost when provided by in-network providers. For Comprehensive Lactation Support, such services were not, prior to the ACA, covered health benefits and there were no established networks of trained providers. Defendants failed to establish networks of trained providers in the wake of the ACA's mandate thereby circumventing the ACA's preventive service provisions requiring women access to and coverage for Comprehensive Lactation Support.

Defendants' making. Yet, Defendants exploit their wrongful conduct by, at best, reimbursing only a portion of the out-of-pocket costs or flatly denying any reimbursement or coverage for Comprehensive Lactation Benefits, because Plaintiffs and the members of the Class used "out-of-network" providers.

- 10. The scheme, coupled with the Defendants' other tactics to avoid giving women access to and coverage for Comprehensive Lactation Benefits, violates the ACA and their duties to Plaintiffs and the members of the Class.
- or administered by Defendants, which health care plans ("health care plans" or "plans") insured as that term is defined in 29 U.S.C. § 1002(1)(A), as well as individual and family health care plans offered directly by Defendant, or on an insurance exchange pursuant to the applicable provisions of the ACA ("ACA Exchanges"). Based on the Defendants' conduct and the claims alleged herein, Plaintiffs on behalf of themselves and the members of the Class seek to put an end to, and secure monetary redress for, Defendants' wrongful and harmful conduct. Such conduct is done in flagrant disregard of the ACA and the right it created for women to access preventive health benefits.
- 12. Such conduct violates: the ACA; the ACA's anti-discrimination provisions prohibiting discrimination on the basis of gender; the plan documents which incorporate by reference the ACA's preventive service provisions; and, the Employee Retirement Income Security Act ("ERISA"). Defendants also have been unjustly enriched at Plaintiffs' and the Class's expense. Plaintiffs seek monetary and injunctive relief for themselves and the members of the Class to stop and redress the substantial harms inflicted by Defendants.

### **PARTIES**

## Plaintiffs.

- 13. Plaintiff Laura Briscoe ("Briscoe") is an adult individual residing in Chicago, IL. Plaintiff Briscoe is, and was, at all relevant times, insured by a non-grandfathered BCBSIL plan through her employer, The Field Museum. After the birth of her child in November 2014, Plaintiff Briscoe sought coverage from BCBSIL for comprehensive lactation support, supplies and counseling, but was issued only partial reimbursement resulting in an out-of-pocket expenditure of \$40.
- 14. Plaintiff Kristin Magierski ("Magierski") is an adult individual residing in Chicago, IL. Plaintiff Magierski is, and was, at all relevant times, insured by a non-grandfathered individual BCBSIL Preferred Gold PPOSM plan that she purchased directly through BCBSIL. After the birth of her child in April 2016, Plaintiff Magierski sought coverage from BCBSIL for comprehensive lactation support, supplies and counseling, but was denied coverage and not issued any reimbursement, resulting in an out-of-pocket expenditure of \$245.

### Defendants.

Reserve Company and independent licensee of the Blue Cross and Blue Shield Association with its headquarters located at 300 East Randolph Street, Chicago, Illinois. HCSC states that it is the largest customer-owned health insurer in the United States and fourth largest overall insurer operating through "our Blue Cross and Blue Shield® Plans in Illinois, Montana, New Mexico, Oklahoma and Texas." *See* <a href="http://www.hcsc.com/overview.html">http://www.hcsc.com/overview.html</a> (last visited 10/25/2016). HCSC also states that it serves more than 15 million members across five states, Illinois, Montana, New Mexico, Oklahoma and Texas. HCSC's <a href="employer group market segment">employer group market segment</a> makes up 12 million

of HCSC's more than 15 million members. <a href="http://www.hcsc.com/leadership.html">http://www.hcsc.com/leadership.html</a> (last visited 10/28/2016).

- 16. Defendant Blue Cross and Blue Shield of Illinois ("BCBSIL"), a division of Defendant HCSC, is a health insurance company with its principal place of business is located at 300 East Randolph Street, Chicago, Illinois. BCBSIL states that it is the largest health insurance company in Illinois with offices statewide including in Downtown Chicago, Rockford, Quincy, Danville, Naperville, Springfield, Jacksonville, Downers Grove and Marion. BCBSIL states that it provides more than 8.1 million members with health plans. <a href="http://www.bcbsil.com/company-info">http://www.bcbsil.com/company-info</a> (last visited 10/28/2016).
- 17. In addition to Defendant BCBSIL, Defendant HCSC also operates through four other insurance divisions:
  - (a) Blue Cross and Blue Shield of Texas ("BCBSTX"), a division of Defendant HCSC, is a health insurance company with its headquarters in Richardson, TX. BCBSTX states that it is Texas' largest health insurer, and in addition to its headquarters in Richardson, TX, it maintains regional offices in Houston, Austin and Lubbock and 22 customer service centers throughout TX. *See* <a href="http://www.bcbstx.com/company-info/who-we-are/customer-service">http://www.bcbstx.com/company-info/who-we-are/customer-service</a> (last visited 10/29/2016). BCBSTX provides more than 5.1 million members with health plans. *See* <a href="http://www.hcsc.com/statistics.html">http://www.hcsc.com/statistics.html</a> (last visited 10/29/2016).
  - (b) Blue Cross and Blue Shield of Montana ("BCBSMT"), a division of Defendant HCSC, is a health insurer and benefits administrator in

Montana, with its headquarters at 3645 Alice Street, Helena, MT. BCBSMT states that it is the largest insurer in Montana, provides more than 250,000 members with health plans statewide, and, in addition to its headquarters in Helena, has six regional offices in Billings, Missoula, Bozeman, Great Falls, Butte, and Kalispell. *See* <a href="https://www.bcbsmt.com/company-info/who-we-are">https://www.bcbsmt.com/company-info/who-we-are</a> (last visited 10/28/2016).

- (c) Blue Cross and Blue Shield of Oklahoma ("BCBSOK"), a division of Defendant HCSC, is a health insurer and benefits administrator in Oklahoma, with its headquarters at 1400 S. Boston, Tulsa, OK. BCBSMT states that it has more than 700,000 members with health plans statewide, and, in addition to its headquarters in Tulsa, it has a regional office in Oklahoma City. *See* <a href="http://www.bcbsok.com/company-info">http://www.bcbsok.com/company-info</a> (last visited 10/29/2016).
- (d) Blue Cross and Blue Shield of New Mexico ("BCBSNM"), a division of Defendant HCSC, is a health insurance company in New Mexico with its headquarters at 4373 Alexander Blvd NE, Albuquerque, NM (Mailing Address: 5701 Balloon Fiesta Parkway NE, Albuquerque, NM 87113). *See*<a href="http://www.bcbsnm.com/contact-us">http://www.bcbsnm.com/contact-us</a> (last visited 10/29/2016). BCBSNM provides more than 462,000 members with health plans. *See*<a href="http://www.hcsc.com/statistics.html">http://www.hcsc.com/statistics.html</a> (last visited 10/29/2016).
- 18. Defendant HCSC, operating through its Blue Cross and Blue Shield® Plans in Illinois, Montana, New Mexico, Oklahoma and Texas (BCBSIL, BCBSTX, BCBSMT,

BCBSOK, BCBSNM) provides group and individual health insurance plans that are subject to the ACA.

- 19. Defendant HCSC, operating through BCBSIL, BCBSTX, BCBSMT, and BCBSOK, also offers and administers health insurance plans directly to individuals through the Exchanges,<sup>3</sup> including the following ACA Exchange Plans in 2016, among others:
  - (a) Defendant BCBSIL: Blue Choice Preferred Bronze PPO<sup>SM</sup>; Blue Choice Preferred Silver PPO<sup>SM</sup>; Blue Choice Preferred Gold PPO<sup>SM</sup>; Blue Choice Preferred Security PPO<sup>SM</sup>; Blue Cross Blue Shield Basic, a Multi-State Plan<sup>SM</sup>; Blue Cross Blue Shield Solution, a Multi-State Plan<sup>SM</sup>; Blue Cross Blue Shield Premier, a Multi-State Plan<sup>SM</sup>; Blue FocusCare Bronze<sup>SM</sup>; Blue FocusCare Silver<sup>SM</sup>; Blue FocusCare Gold<sup>SM</sup>; Blue Precision Bronze HMO<sup>SM</sup>; Blue Precision Silver HMO<sup>SM</sup>; Blue Precision Gold HMO<sup>SM</sup>; Blue Precision Platinum HMO<sup>SM</sup>; BlueCare Direct Bronze<sup>SM</sup>; BlueCare Direct Silver<sup>SM</sup>; BlueCare Direct Gold<sup>SM</sup>
  - (b) BCBSTX: Blue Advantage Plus Bronze<sup>SM</sup>; Blue Advantage Plus Silver<sup>SM</sup>;

    Blue Advantage Plus Gold<sup>SM</sup>; Blue Advantage Bronze HMO<sup>SM</sup>; Blue

    Advantage Silver HMO<sup>SM</sup>; Blue Advantage Gold HMO<sup>SM</sup>

<sup>&</sup>lt;sup>3</sup> Under the ACA, starting in 2014, individuals were required to buy health insurance or face penalties. To facilitate that, the ACA requires every state to offer a public marketplace for its residents to research and purchase health insurance, the Exchange. States have a few options: a state may choose to create and run its own exchange; or, if a state decides not to run its own exchange, residents of that state may shop on an exchange that will be run by the federal government; or, a state may partner with the federal government, and the state and federal government share responsibility for operating that state's exchange. No matter what each state decides to do, an Exchange is available to residents in every state and the health insurance plans that are made available on the Exchange are ACA Exchange Plans. Among other things, the ACA provides tax credits and subsidies for individuals who qualify, to help make insurance more affordable to them, when they purchase insurance on the Exchange.

- (c) BCBSMT: Blue Preferred Bronze PPO<sup>SM</sup>; Blue Preferred Silver PPO<sup>SM</sup>;

  Blue Preferred Gold PPO<sup>SM</sup>; Blue Focus Bronze POS<sup>SM</sup>; Blue Focus Silver POS<sup>SM</sup>: Blue Focus Gold POS<sup>SM</sup>
- (d) BCBSOK: Blue Preferred Bronze PPO<sup>SM</sup>; Blue Preferred Silver PPO<sup>SM</sup>;

  Blue Advantage Bronze PPO<sup>SM</sup>; Blue Advantage Silver PPO<sup>SM</sup>; Blue

  Advantage Gold PPO<sup>SM</sup>
- 20. Defendant HCSC, operating through BCBSIL and BCBSNM, provides health care plans for the Federal Employees Health Benefits Program ("FEHBP"), including the following plans:
  - (a) Defendant BCBSIL's Health Maintenance Organization Plan, provided under BCBSIL's contract (CS 2929) with the United States Office of Personnel Management ("OPM"). See <a href="https://www.opm.gov/healthcare-insurance/">https://www.opm.gov/healthcare-insurance/</a> healthcare/plan-information/plan-codes/2016/brochures/73-869.pdf (last visited 10/28/2016).
  - (b) BCBSNM's BlueHMO Preferred (Formerly Lovelace Health Plan administered by BCBSNM), provided under BCBSNM's contract (CS 1911) with OPM.
- 21. Whenever in this Complaint reference is made to any act, deed or transaction of a Defendant, the allegation is imputed to its officers, directors, agents, employees or representatives.

## **JURISDICTION AND VENUE**

22. This Court has subject matter jurisdiction over this action based on diversity of citizenship under the Class Action Fairness Act and 28 U.S.C. § 1332(d)(2). The amount in

controversy, exclusive of interest and costs, exceeds the sum or value of five million dollars (\$5,000,000) and is a class action in which members of the Class are citizens of states different from Defendants. Further, greater than two-thirds of the members of the Class reside in states other than the state in which Defendants are citizens.

- 23. The Court also has federal question subject matter jurisdiction based on the ACA claims asserted herein.
- 24. In addition, this action is brought by Plaintiffs pursuant to ERISA § 502(a)(3), 29 U.S.C. § 1132(a)(3), to remedy Defendants' violations of ERISA §§ 404(a) and 405(a), 29 U.S.C. §1104(a) and § 1105(a). This Court has subject matter jurisdiction pursuant to 28 U.S.C. § 1331 and ERISA § 502(e)(1), 29 U.S.C. § 1132(e)(1). Moreover, ERISA § 502(e)(2), 29 U.S.C. § 1132(e)(2), provides for nationwide service of process. All Defendants are residents of the United States and subject to service in the United States, and this Court therefore has personal jurisdiction over them. Venue is proper in this district pursuant to ERISA § 502(e)(2), 29 U.S.C. § 1132(e)(2) and 28 U.S.C. § 1391(b), because Defendants reside or may be found in this district.
- 25. This Court also has personal jurisdiction over Defendants pursuant to Fed. R. Civ. P. 4(k)(1)(A) because they would all be subject to the jurisdiction of a court of general jurisdiction in this District. Each Defendant systematically and continuously conducts business in Illinois and otherwise has minimum contacts with Illinois sufficient to establish personal jurisdiction. Each Defendant is authorized to do business and is conducting business throughout the United States, including in this District, authorized to market and sell, and have in fact marketed and sold health insurance and healthcare products to citizens in this District, has sufficient minimum contacts with the various states of the United States, including this District,

and/or sufficiently avails itself of the markets of the various states of the United States, including in this District, through its promotion, sales, and marketing within the United States, including in this District, to render the exercise of personal jurisdiction by this Court permissible.

26. Venue is proper in this District under 28 U.S.C. § 1391(b) because a substantial part of the events giving rise to this action occurred in this District and Defendants regularly conduct and transact business in this District and are therefore subject to personal jurisdiction in this District. Venue is also proper because Defendants are authorized to conduct business in this District and have intentionally availed themselves of the laws and markets within this District through promotion, marketing, and sales in this District.

### **FACTUAL ALLEGATIONS**

- A. Breastfeeding is a National Public Health Policy.
- 27. The protection, promotion and support of breastfeeding have been a national public policy for over 25 years. In October 2000, former Surgeon General David Satcher, M.D., Ph.D. issued the *HHS Blueprint for Action on Breastfeeding*, then reiterating the commitment of previous Surgeons General to support breastfeeding as a public health goal. *See* <a href="http://www.pnmc-hsr.org/wp-content/uploads/2011/01/BreastfeedingBlueprint.pdf">http://www.pnmc-hsr.org/wp-content/uploads/2011/01/BreastfeedingBlueprint.pdf</a> (last visited 9/21/2016).
- 28. Breastfeeding, with its many known health benefits for infants, children, and mothers, is a key strategy to improve public health. According to the CDC, breastfeeding is one of the most effective preventive measures mothers can take to protect their health and that of their children. CDC, *Strategies to Prevent Obesity and Other Chronic Diseases: The CDC Guide to Strategies to Support Breastfeeding Mothers and Babies*. Atlanta: U.S. Department of Health

and Human Services, 2013, available at: <a href="http://www.cdc.gov/breastfeeding/pdf/BF-Guide-508.PDF">http://www.cdc.gov/breastfeeding/pdf/BF-Guide-508.PDF</a> (last visited 9/7/2016).

- 29. In 2011, Regina M. Benjamin, M D., M.B.A. Vice Admiral U.S. Public Health Service Surgeon General and Kathleen Sebelius the then HHS Secretary jointly issued the *HHS Call to Action* specifying the society-wide responsibilities to encourage and support breastfeeding ("*HHS Call to Action*"). HHS, *The Surgeon General's Call to Action to Support U.S. Department of Health and Human Services. The Surgeon General's* Call to Action to Support Breastfeeding. 2011, available at: <a href="http://www.ncbi.nlm.nih.gov/books/NBK52682/pdf/Bookshelf\_NBK52682.pdf">http://www.ncbi.nlm.nih.gov/books/NBK52682/pdf/Bookshelf\_NBK52682.pdf</a> (last visited 9/7/2016).
- 30. Further, numerous prominent medical organizations, including but not limited to, the American Academy of Pediatrics, the American Academy of Family Physicians, the American College of Obstetricians and Gynecologists, the American College of Nurse-Midwives, the American Dietetic Association, and the American Public Health Association, recommend that breastfeeding commence immediately upon birth and continue uninterrupted until the child's first birthday. *HHS Call to Action, supra*, p. 4.
- 31. Therefore, access to and coverage for Comprehensive Lactation Benefits advances the long held public policy goal to improve the health of Americans by increasing access and diminishing the cost barriers to sustained breastfeeding during the first year of a child's life. As detailed in the *HHS Call to Action*:
  - (a) the American Academy of Pediatrics stated, "Human milk is speciesspecific, and all substitute feeding preparations differ markedly from it, making human milk uniquely superior for infant feeding. Exclusive breastfeeding is the reference or normative model against which all alternative feeding methods must

be measured with regard to growth, health, development, and all other short- and long-term outcomes." *HHS Call to Action*, *supra*, p. 5.

- (b) "The health effects of breastfeeding are well recognized and apply to mothers and children in developed nations such as the United States as well as to those in developing countries. Breast milk is uniquely suited to the human infant's nutritional needs and is a live substance with unparalleled immunological and anti-inflammatory properties that protect against a host of illnesses and diseases for both mothers and children." *Id.* at p. 1.
- (c) Quality sustained breastfeeding provides health benefits to the mother, including lowered risk of breast and ovarian cancers, and long term health benefits to the infant, which in turn enhance the health of society and decrease costs due to poor childhood and adult health. Breast-fed babies suffer lower rates of hospitalizations for lower respiratory tract diseases in the first year, gastrointestinal infection, acute ear infection, Sudden Infant Death Syndrome, childhood leukemia, asthma, type 2 diabetes, and childhood obesity. *Id.* at p. 2.
- 32. The *HHS Call to Action* also cited psychological, economic and environmental benefits attributed to breastfeeding. Specifically that: breastfeeding may reduce the risk of postpartum depression; families who follow optimal breastfeeding practices could save more than \$1,200 to \$1,500 a year in expenditures for infant formula in the first year alone; If 90% of the US families followed guidelines to breastfeed exclusively for six months, the US would save \$13 billion annually from reduced direct medical and indirect costs<sup>4</sup> and the cost of premature

<sup>&</sup>lt;sup>4</sup> Costs related to illnesses reduced or avoided through breast-feeding include: sudden infant death syndrome, hospitalizations for lower respiratory tract infection in infancy, atopic

death; if 80% of families followed the guidelines, \$10.5 billion a year would be saved; and, environmentally, breastfeeding requires minimal additional resources (a small amount of additional calories is all that is required) compared to infant formula that requires a significant carbon footprint of energy to produce formula, paper containers to store and ship that largely end up in landfills and fuel to prepare, ship and store. *Id.* at pp. 3-4.

33. The importance of education is a central theme in the *HHS Call to Action*:

"Unfortunately, education about breastfeeding is not always readily available to mothers nor easily understood by them. Many women rely on books, leaflets, and other written materials as their only source of information on breastfeeding, but using these sources to gain knowledge about breastfeeding can be ineffective, especially for low income women, who may have more success relying on role models. The goals for educating mothers include increasing their knowledge and skills relative to breastfeeding and positively influencing their attitudes about it."

HHS Call to Action, supra, p. 11 (emphasis added).

34. The HHS *Call to Action* also highlighted that mothers need "access to trained individuals who have established relationships with members of the health care community, are flexible enough to meet mother's needs outside of the traditional work hours and locations, and provide consistent information." *Id.* Yet, outside of the hospital setting, mothers "may have no means of identifying or obtaining the skilled support needed to address their concerns about lactation and breastfeeding; further, there may be barriers to reimbursement for needed lactation care and services." HHS, *Call to Action, supra*, p. 25.

35. According to the HHS *Call to Action*, International Board Certified Lactation Consultants ("IBCLCs") are credentialed health care professionals specializing in the clinical management of breastfeeding, are the "only health care professionals certified in lactation

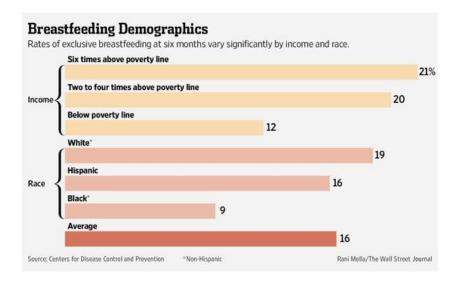
dermatitis, childhood leukemia, childhood obesity, childhood asthma and type 1 diabetes mellitus.

management," and are certificated by the International Board of Lactation Consultant Examiners which operates "under the direction of the U.S. National Commission for Certifying Agencies and maintains rigorous professional standards." *Id.* at p. 27. IBCLCs work in many health care settings, such as hospitals, birth centers, physicians' offices, public health clinics, and their own offices. There are over 15,000 certified IBCLCs in the United States; average charges range from \$120 - \$350 per session, based on location.

36. In 2013, the CDC set objectives, illustrated in the chart below, to promote, support, and ultimately increase breastfeeding rates in the United States by 2020. *See* CDC, *Strategies to Prevent Obesity and Other Chronic Diseases: The CDC Guide to Strategies to Support Breastfeeding Mothers and Babies*. Atlanta: HHS; 2013, available at: <a href="http://www.cdc.gov/breastfeeding/pdf/BF-Guide-508.PDF">http://www.cdc.gov/breastfeeding/pdf/BF-Guide-508.PDF</a> (last visited 9/7/2016).

Maternal, Infant, and Child Health (MICH) Objectives	Baseline	Target	
MICH 21: Increase the proportion of infants who are breastfed			
Ever	74.0%	81.9%	
At 6 months	43.5%	60.6%	
At 1 year	22.7%	34.1%	
Exclusively through 3 months	33.6%	46.2%	
Exclusively through 6 months	14.1%	25.5%	

37. Over the past few decades, the rate of breastfeeding has increased, but disparities have persisted. "Research suggests that 1) race and ethnicity are associated with breastfeeding regardless of income, and 2) income is associated with breastfeeding regardless of race or ethnicity." *Id.* at p. 9.



Wall Street Journal, *5 Reasons American Women Won't Breastfeed*, April 14, 2014, available at: <a href="http://blogs.wsj.com/briefly/2014/04/14/5-reasons-american-women-wont-breastfeed/">http://blogs.wsj.com/briefly/2014/04/14/5-reasons-american-women-wont-breastfeed/</a> (last visited 9/21/2016).

38. As reported on September 3, 2016 by *The New York Times* Editorial Board, in "America's Shocking Maternal Deaths," the rate at which women die during pregnancy or shortly after childbirth *has risen* materially in the United States, with the United States having the second-highest maternal mortality rate among 31 members of the Organization for Economic Cooperation and Development; only Mexico had a higher rate. For example, in Texas "the maternal mortality rate doubled from 17.7 per 100,000 live births in 2000 to 35.8 in 2014. Compare that with Germany, which had 4.1 deaths per 100,000 live births in 2014." As the article asserted: "A big part of the problem is the inequality embedded in America's health care system. The [ACA] made health insurance more available, but millions of families still cannot afford the care they need." The inequality of the United States health care system exists directly because of conduct of the type alleged herein: insurers' bolstering their bottom lines by avoiding costs of mandated women's health care services and shifting the cost, which is more than just dollars and cents, to women.

39. Addressing the pervasive disparities that existed in the American health care system (and continue to) and securing for all women and families the immense health benefits of breastfeeding are the impetuses of the preventive service mandates of the ACA and its inclusion of providing access to and coverage of Comprehensive Lactation Benefits.

## B. Breastfeeding and Comprehensive Lactation Benefits Are Time-Sensitive.

- 40. Importantly, and obviously, breastfeeding *is an extremely time-sensitive event*. Initiating breastfeeding within the first hours and days of a newborn's life can significantly impact its success. *HHS Call to Action*, *supra*, pp. 21-22.
- 41. Moreover, the need for Comprehensive Lactation Benefits often arises days after birth, when the mother and child are home, and during this postpartum period the provision of Comprehensive Lactation Benefits is essential to the continuation of successful breastfeeding. *Id.* at p. 13. Further, continuation of breastfeeding upon illness or a mother's return to work presents another critical milestone; it is at such times that a mother may seek Comprehensive Lactation Benefits, as well as access to breastfeeding pumps. *Id.* at pp. 29-32.
- 42. Lactation support, encouragement, education and counseling must be timely and occur during pregnancy, at the time of birth and until the child is weaned. Lactation equipment may be necessary immediately following birth, at one or several times during the first year, or continuously during the first year. Immediate access to lactation services and products is critical because the window to address such needs is narrow.

## C. Comprehensive Lactation Benefits Are a Preventive Service Required by the ACA.

43. The ACA provides the following in relevant part:

A group health plan and a health insurance issuer offering group or individual health insurance coverage shall, at a minimum provide coverage for and shall not impose any cost sharing requirements for . . . (4) with respect to women, such additional preventive care

and screenings . . . as provided for in comprehensive guidelines supported by the Health Resources and Services Administration for purposes of this paragraph...

42 U.S.C. § 300gg-13(a)(4).

44. The required preventive services derive from recommendations made by four expert medical and scientific bodies – the U.S. Preventive Services Task Force ("USPSTF"), the Advisory Committee on Immunization Practices, the HRSA, and the Institute of Medicine committee on women's clinical preventive services. The USPSTF is an independent panel of sixteen nationally recognized experts in primary care and prevention who systematically reviews the evidence of effectiveness and develops recommendations for clinical preventive services. The panel is convened by the Agency for Healthcare Research and Quality, which is part of HHS. Recommendations issued by the USPSTF are considered to be the "gold standard" for clinical preventive services. When analyzing a particular preventive service, the USPSTF evaluates the balance of potential benefits against harms, and then assigns a letter grade to the service. A letter grade of "A" or "B" means the service is recommended. 5 In its Final Recommendation Statement issued in October 2008, USPSTF recommended "intervention during pregnancy and after birth to promote and support breastfeeding" with a grade B. 6

### 45. Section 2713 of the Public Health Service Act states:

"Non-grandfathered group health plans and health insurance coverage offered in the individual or group market are required to cover without the imposition of any cost-sharing requirements, the following items or services:

Evidenced-based items or services that have in effect a rating of "A" or "B" in the current recommendations of the United States Preventive Services Task Force (USPSTF) with respect to the individual involved,

<sup>&</sup>lt;sup>5</sup> See USPSTF, available at <a href="http://www.uspreventiveservicestaskforce.org/">http://www.uspreventiveservicestaskforce.org/</a> (last visited 5/11/2016).

<sup>&</sup>lt;sup>6</sup> See USPSTF, available at <a href="http://www.uspreventiveservicestaskforce.org/Page/Document/UpdateSummaryFinal/breastfeeding-counseling">http://www.uspreventiveservicestaskforce.org/Page/Document/UpdateSummaryFinal/breastfeeding-counseling</a> (last visited 10/26/2016).

except for the recommendations of the USPSTF regarding breast cancer screening, mammography, and prevention issued in or around November 2009, which are not considered in effect for this purpose;

\* \* \*

With respect to women, evidence-informed preventive care and screening provided for in comprehensive guidelines supported by HRSA, to the extent not included in certain recommendations of the USPSTF...."

- Health Plan Coverage Guidelines, were adopted and released on August 1, 2012, and expanded the previously required intervention to promote and support breastfeeding **by requiring new plans, as of August 1, 2012, to cover comprehensive prenatal and postnatal lactation support and counseling, and breastfeeding equipment and supplies, such as breast pumps, for the duration of breastfeeding without co-payments, deductibles, or co-insurance.**<sup>7</sup>
- 47. Section 1001 of the ACA amends § 2713 of the Public Health Services Act to provide that all non-grandfathered group health plans and health insurance issuers offering group or individual coverage are required to cover one hundred percent (100%) of the costs of certain recommended preventive services for women, including "comprehensive lactation support and counseling and costs of renting or purchasing breastfeeding equipment for the duration of breastfeeding."
- 48. The ACA requirement mandating comprehensive prenatal and postnatal lactation support, supplies, and counseling applies to *all* private plans including individual, small group,

<sup>&</sup>lt;sup>7</sup>See HHS, Women's Preventive Services Guidelines, available at <a href="http://www.hrsa.gov/womensguidelines/">http://www.hrsa.gov/womensguidelines/</a> (last visited 10/26/2016).

<sup>&</sup>lt;sup>8</sup> See FAQs About Affordable Care Act Implementation (Part XII), Q20, which states that "coverage of comprehensive lactation support and counseling and costs of renting or purchasing breastfeeding equipment extends for the duration of breastfeeding," available at <a href="https://www.dol.gov/ebsa/faqs/faq-aca12.html">www.dol.gov/ebsa/faqs/faq-aca12.html</a> and <a href="https://www.cms.gov/CCIIO/Resources/Fact-Sheets-and-FAQs/aca\_implementation\_faqs12.html">www.cms.gov/CCIIO/Resources/Fact-Sheets-and-FAQs/aca\_implementation\_faqs12.html</a> (last visited 10/10/2016).

large group, and self-insured plans in which employers contract administrative services to a third party payer – with the exception of those plans that maintain "grandfathered" status.<sup>9</sup>

- 49. The DOL, HHS, and the Treasury Department (the "Departments") are charged with establishing regulations and guidelines that specify the implementation of the ACA. The Departments have jointly prepared Frequently Asked Questions ("FAQs") regarding the implementation of the ACA, including FAQs regarding preventive services and Comprehensive Lactation Benefits. These FAQs are publicly available, including through the DOL and CMS websites.
- 50. In the FAQs Part XXIX, dated October 23, 2015, the Departments reiterated previous guidance and "answer questions from stakeholders to help people understand the laws and benefit from them, as intended." *See https://www.dol.gov/sites/default/files/ebsa/about-ebsa/our-activities/resource-center/faqs/aca-part-xxix.pdf* (last visited 10/18/2016).
- 51. Questions 1 through 5 of the FAQs Part XXIX, which specifically address Comprehensive Lactation Benefits under the ACA are provided here (emphasis added):

# Q1: Are plans and issuers required to provide a list of the lactation counseling providers within the network?

Yes. The HRSA guidelines provide for coverage of comprehensive prenatal and postnatal lactation support, counseling, and equipment rental as part of their preventive service recommendations, including lactation counseling...group health plans subject to the Employee Retirement Income Security Act (ERISA)...must provide a Summary Plan Description (SPD) that describes provisions governing the use of network providers, the composition of the provider network, and whether, and under what circumstances, coverage is

<sup>&</sup>lt;sup>9</sup> To be classified as "grandfathered," plans must have (1) been in existence prior to March 23, 2010; (2) refrained from making significant changes to the benefits or plan participants' costs since that time; and (3) had at least one person enrolled in the plan on March 23, 2010 and continually covered at least one individual since that date. While there is no specific termination date for grandfathered status, it is expected that eventually all plans will lose their grandfathered status. As of 2014, only about a quarter of workers with employer sponsored coverage participated in grandfathered plans.

provided for out-of-network services ...issuers of qualified health plans (QHPs) in the individual market Exchanges and the SHOPs currently *must make their provider directories available online*.

Q2: My group health plan has a network of providers and covers recommended preventive services without cost sharing when such services are obtained innetwork. However, the network does not include lactation counseling providers. Is it permissible for the plan to impose cost sharing with respect to lactation counseling services obtained outside the network?

**No.** As stated in a previous FAQ, while nothing in the preventive services requirements under section 2713 of the PHS Act or its implementing regulations requires a plan or issuer that has a network of providers to provide benefits for preventive services provided out-of-network, **these requirements are premised on enrollees being able to access the required preventive services from in-network providers...if a plan or issuer does not have in its network a provider who can provide a particular service, then the plan or issuer must cover the item or service when performed by an out-of-network provider and not impose cost sharing with respect to the item or service. Therefore, if a plan or issuer does not have in its network a provider who can provide lactation counseling services, the plan or issuer must cover the item or service when performed by an out-of-network provider without cost sharing.** 

Q3: The State where I live does not license lactation counseling providers and my plan or issuer will only cover services received from providers licensed by the State. Does that mean that I cannot receive coverage of lactation counseling without cost sharing?

**No.** Subject to reasonable medical management techniques, *lactation counseling must be covered* without cost sharing by the plan or issuer when it is performed by any provider acting within the scope of his or her license or certification under applicable State law. Lactation counseling could be provided by another provider type acting within the scope of his or her license or certification (for example, a registered nurse), and the plan or issuer would be required to provide coverage for the services without cost sharing.

Q4: A plan or issuer provides coverage for lactation counseling without cost sharing only on an inpatient basis. Is it permissible for the plan or issuer to impose cost sharing with respect to lactation counseling received on an outpatient basis?

**No.** If a recommendation or guideline does not specify the frequency, method, treatment, or setting for the provision of a recommended preventive service, then the plan or issuer may use reasonable medical management techniques to determine any such coverage limitations. However, *it is not a reasonable medical* 

management technique to limit coverage for lactation counseling to services provided on an in-patient basis. Some births are never associated with a hospital admission (e.g., home births assisted by a nurse midwife), and it is not permissible to deny coverage without cost sharing for lactation support services in this case. Moreover, coverage for lactation support services without cost sharing must extend for the duration of the breastfeeding which, in many cases, extends beyond the in-patient setting for births that are associated with a hospital admission.

Q5: Are plans and issuers permitted to require individuals to obtain breastfeeding equipment within a specified time period (for example, within 6 months of delivery) in order for the breastfeeding equipment to be covered without cost sharing?

No. The requirement to cover the rental or purchase of breastfeeding equipment without cost sharing extends for the duration of breastfeeding, provided the individual remains continuously enrolled in the plan or coverage. 10

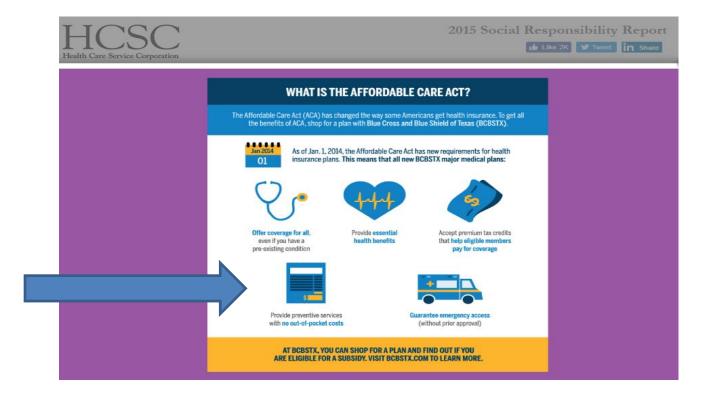
- 52. Among other things, the FAQs confirm that:
  - (a) Defendants are required to provide a list of network lactation consultants.
  - (b) If a plan does not have in-network lactation consultant providers, the plan may not impose cost sharing for lactation consulting services obtained out of network.
  - (c) Plans may not limit lactation counseling services without cost sharing to an inpatient basis.
  - (d) Coverage for lactation support services must extend for the duration of breastfeeding.
  - (e) Plans may not require individuals to obtain equipment within a specified time period, such as within six months of delivery, in order for it to be covered without cost sharing.

XXIX.pdf (last visited 10/14/2016) (emphasis added).

<sup>&</sup>lt;sup>10</sup> See CMS, "FAQs About Affordable Care Act Implementation (Part XXIX) And Mental Health Parity Implementation" (10/23/2015), Q1-5, available at: https://www.cms.gov/CCIIO/Resources/Fact-Sheets-and-FAOs/Downloads/FAOs-Part-

- 53. Having in-network providers of the required preventive service is key and is highlighted in the following relevant subsections of 29 CFR 2590.715-2713(a)(3) ((titled "Coverage of preventive health services")(emphasis added)):
  - (3) Out-of-network providers (i) Subject to paragraph (a)(3)(ii) of this section, nothing in this section requires a plan or issuer that has a network of providers to provide benefits for items or services described in paragraph (a)(1) of this section that are delivered by an out-of-network provider. Moreover, nothing in this section precludes a plan or issuer that has a network of providers from imposing cost-sharing requirements for items or services described in paragraph (a)(1) of this section that are delivered by an out-of-network provider. (ii) If a plan or issuer does not have in its network a provider who can provide an item or service described in paragraph (a)(1) of this section, the plan or issuer must cover the item or service when performed by an out-of-network provider, and may not impose cost sharing with respect to the item or service.
- 54. Plainly, if an insurer maintains a network of providers for Comprehensive Lactation Benefits, then an insured who elects or prefers to go to an out-of-network provider may have a cost imposed on her. Plaintiffs and the members of the Class, however, had no such choice. Yet, Defendants have forced Plaintiffs and the members of the Class to either forego the preventive services or go out-of-network and pay the price. That violates the ACA, the anti-discrimination provisions of the ACA, the terms of the plan documents and ERISA.
  - D. Defendants Have Engaged in a Systemic Practice With Respect to Comprehensive Lactation Benefits that Violates the Preventive Service Mandates of the ACA.
- 55. Defendants provide, and serve as an administrator for, non-grandfathered health plans that are required to cover certain preventive health services and screenings mandated by the ACA, including Comprehensive Lactation Benefits, as alleged *supra*.

56. Defendants acknowledge that the ACA preventive services are to be provided at no out-of-pocket costs<sup>11</sup>:



57. In addition, HCSC's health plans and plan documents set forth, in substantially the same manner, that each health plan provides preventive care benefits in accordance with the provisions of the ACA, including for breastfeeding support, supplies and consultation. For example, BCBSIL's Small Group (1-50) PPO Plan, tracks specifically the ACA Preventive Services mandate, and lists breastfeeding comprehensive support as a preventive care service:

Source: <a href="http://hcsc2015srr.com/online-community-connect/">http://hcsc2015srr.com/online-community-connect/</a>; <a href="https://connect.bcbsil.com/cfs-file/\_key/communityserver-blogs-components-weblogfiles/00-00-00-00-04/5008.What-Is-ACA\_5F00\_IL-\_2800\_1\_2900\_.png"; <a href="https://connect.bcbstx.com/getting-health-insurance/b/weblog/archive/2015/03/04/what-is-the-affordable-care-act-aca"; <a href="http://bcbsmt2015srr.com/online-community-connect/">http://bcbsok2015srr.com/online-community-connect/</a>; <a href="http://bcbsok2015srr.com/online-community-connect/">http://bcbsok2015srr.com/online-community-connect/</a>; <a hr

#### Preventive Care Services

In addition to the benefits otherwise provided for in this Certificate, (and notwithstanding anything in your Certificate to the contrary), the following benefits for preventive care services will be considered Covered Services and will not be subject to any deductible, Coinsurance, Copayment or dollar maximum when such services are received from a Participating Provider or Participating Pharmacy that is contracted for such service:

- evidence-based items or services that have in effect a rating of "A" or "B" in the current recommendations of the United States Preventive Services Task Force ("USPSTF");
- immunizations recommended by the Advisory Committee on Immunization Practices of the Centers for Disease Control and Prevention ("CDC") with respect to the individual involved;
- evidenced-informed preventive care and screenings provided for in the comprehensive guidelines supported by the Health Resources and Services Administration ("HRSA") for infants, children, and adolescents; and
- with respect to women, such additional preventive care and screenings, not described above, as provided for in comprehensive guidelines supported by the HRSA.

For purposes of this preventive care services benefit provision, the current recommendations of the USPSTF regarding breast cancer screening and mammography and prevention will be considered the most current (other than those issued in or around November 2009).

The preventive care services described above may change as USPSTF, CDC and HRSA guidelines are modified. For more information, you may access the website at www.bcbsil.com or contact Customer Service at the toll-free number on your identification card.

If a recommendation or guideline for a particular preventive health service does not specify the frequency, method, treatment or setting in which it must be provided, the Plan may use reasonable medical management techniques to determine coverage.

### Preventive Care Services for Women (including pregnant women):

- 1. Anemia screening on a routine basis for pregnant women
- 2. Bacteriuria urinary tract screening or other infection screening for pregnant women
- 3. BRCA counseling about genetic testing for women at higher risk
- Breast cancer chemoprevention counseling for women at higher risk
- Breastfeeding comprehensive support and counseling from trained providers, as well as access to breastfeeding supplies, for pregnant and nursing women
- 6. Cervical cancer screening for sexually active women
- 7. Chlamydia infection screening for younger women and women at higher risk
- Contraception: FDA approved contraceptive methods, sterilization procedures, and patient education and counseling, not including abortifacient drugs
- Domestic and interpersonal violence screening and counseling for all women
- 10. Folic acid supplements for women who may become pregnant
- 11. Gestational diabetes screening for women 24 to 28 weeks pregnant and those at high risk of developing gestational diabetes

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58. With the expansion of women's preventive services beginning August 1, 2012, "about 47 million women *gained guaranteed access to* additional preventive services *without* paying more at the doctor's office." HHS, Affordable Care Act Rules on Expanding Access to

Preventive Services for Women, <a href="http://www.hhs.gov/healthcare/facts-and-features/fact-sheets/aca-rules-on-expanding-access-to-preventive-services-for-women/index.html">http://www.hhs.gov/healthcare/facts-and-features/fact-sheets/aca-rules-on-expanding-access-to-preventive-services-for-women/index.html</a> (last visited 9/7/2016) (emphasis added). And, under the ACA provisions, the nearly 4 million children born annually in the United States and their mothers are entitled to timely, comprehensive lactation education and support. CDC, National Vital Statistics Report, Vol. 4, number 1, at p. 1 (Jan. 1, 2015) (available at: <a href="http://www.cdc.gov/nchs/data/nvsr/nvsr64/nvsr64\_01.pdf">http://www.cdc.gov/nchs/data/nvsr/nvsr64/nvsr64\_01.pdf</a> (last visited 9/7/2016)).

- 59. Defendants, however, have prevented women from getting the guaranteed access to timely Comprehensive Lactation Benefits by circumventing the clear requirement that health plans provide, at no cost, Comprehensive Lactation Benefits as a preventive service, just like all other preventive services.
- 60. In contravention of the ACA's preventive health services mandate and the Defendants' plan documents, Defendants have failed to provide mandated preventive benefits coverage for Comprehensive Lactation Benefits to the detriment of plan members including by (among other things):
  - (a) failing to establish a network of lactation consultants;
  - (b) improperly attributing an out-of-network characterization to Comprehensive Lactation Benefits in response to insureds' inquires and when such benefits are sought;
  - (c) imposing major administrative barriers to insureds seeking to receive information about and access to Comprehensive Lactation Benefits;
  - (d) failing to construct a list of in-network providers of Comprehensive Lactation Benefits;

- (e) failing to provide any list of in-network providers of Comprehensive Lactation Benefits including failing to provide such list either by mail, through customer representatives that provide phone consultation to members, or through the Defendants' website; and
- (f) providing inaccurate information to insureds, including through the Explanation of Benefits ("EOBs"), with respect to the cost of Comprehensive Lactation Benefits, stating a denial of coverage for 100% of the cost of Comprehensive Lactation Benefits, treating lactation as an out-of-network benefit, and advising the member that the provider may balance bill the member for the difference between (i) the cost charged by the provider and (ii) the amount allowed by the out of network benefit.
- 61. Defendants have, contrary to the plain intent and purpose of the ACA's imposition of no-cost preventive services and the inclusion of Comprehensive Lactation Benefits as a preventive service, improperly shifted costs to the insured by failing to establish a network of providers of Comprehensive Lactation Benefits.
- 62. In addition to general administrative burdens, Defendants have exhibited a pattern of conduct intentionally designed to: (1) frustrate women's exercise of the appeal rights and to encourage women to give up seeking reimbursement and (2) deny providers guidance that would aid other plan beneficiaries in seeking coverage or reimbursement. Such abuses include: inconsistent guidance from Defendants' representatives, lack of timely responsiveness for preauthorization or provider requests and changing purportedly applicable codes for Comprehensive Lactation Benefits.

63. Defendants have also wrongly erected significant administrative barriers that prevent and deter women from obtaining timely Comprehensive Lactation Benefits. Among these barriers, Defendants have failed to establish a network of providers and failed to provide plan participants with any list or directory that clearly disclose the in-network providers (if any) of Comprehensive Lactation Benefits.<sup>12</sup>

64. For example, HCSC's division websites purportedly give insureds the ability to find providers via an online tool called Provider Finder®. However, Provider Finder® does not offer lactation, breastfeeding, IBCLC or other lactation consultation/breastfeeding counseling descriptions as a searchable "Provider Type" or "Provider Specialty," as depicted on the following screenshots:



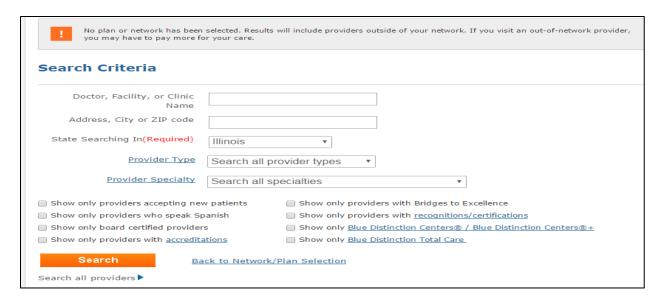
Provider Finder®

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Find a Doctor or Hospital with Provider Finder®

<sup>&</sup>lt;sup>12</sup> As alleged *infra*, insureds seeking the identity of a covered Comprehensive Lactation Benefit provider have been told to try to find one in a hospital or clinical practice group (obstetricians – gynecologists, pediatricians, and other providers of maternal and child care) without disclosure as to which hospital or clinical practice group, if any, provide lactation services. Physicians and clinicians who "are ambivalent about breastfeeding or who feel inadequately trained to assist patients with breastfeeding may be unable to properly counsel their patients on specifics about breastfeeding techniques, current health recommendations on breastfeeding, and strategies to combine breastfeeding and work." HHS, *Call to Action*, supra, p. 15. In a recent study of obstetricians' attitudes, 75% admitted they had either inadequate or no training in how to appropriately educate mothers about breastfeeding. The information on breastfeeding included in medical texts is often incomplete, inconsistent, and inaccurate." *Id.* at p. 26.



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What are provider types?  Need help determining what type of provider to search? Check the guide below for descriptions to help you tailor your search for doctors, hospitals, and other health care providers.			
Provider Type	Provider Type Description		
Behavioral Health Facilities	A duly licensed institution specializing in diagnosis and t	reatment related to behavioral or mental health issues.	
Behavioral Health Provider	professionals who are trained and licensed in psychothe	cluded in this group. Also included in this group are non-physician rapy, counseling, or social work services related to the diagnosis and amples include licensed clinical psychologists, licensed professional clinical	
Doctor Or Medical Professional	A 'physician or other qualified medical professional' is a privileging (when applicable) who performs a profession	n individual who by education, training, licensure /regulation, and facility al service within his/her scope of practice	
Hospital Or Other Facility		y function is to provide inpatient diagnostic and therapeutic services for a gical, to a wide population group, Other Facilities includes dialysis facilities,	
Immediate Care Centers	A facility for treatment of non emergency, non urgent il	nesses or injuries	
Medical Group Or Other Type		ists, and other health care providers, that offers services used to support es can include diagnostic services (X-rays), home health services, physical	
Other Healthcare Professional	Other licensed health care providers, including but not l occupational therapist, and speech therapists.	imited to physical therapists, optometrist, optician, audiologist, nutritionist,	
Retail Health Clinic		retail store, supermarket or pharmacy, which provides treatement of ices , and are staffed by certified nurse practitioners registered nurses, and	

# BlueCross BlueShield of Illinois

### Provider Finder®

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### What are specialties?

Need help determining what type of specialist to search? Check the guide below for descriptions to help you tailor your search for physicians and other health care providers.

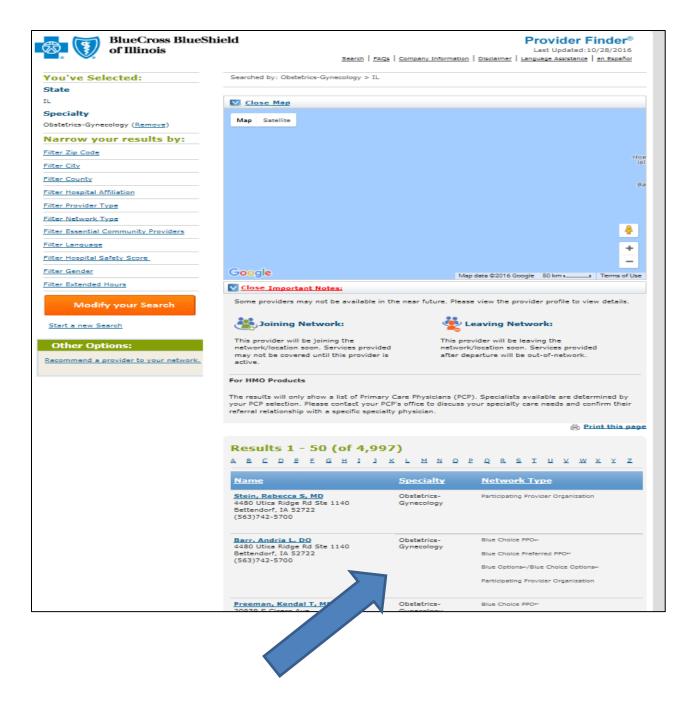
A B C D E F G H I J K L M N O P Q R S T U V W X Y Z

A B C D E	E G H I 1 K L M N Q P Q R S T U Y W X Y Z
Specialty Text	Specialty Description
Acquired Brain Injury	A health care provider that specializes in rehabilitation services after a neurological injury to the brain, which is not hereditary, congenital, or degenerative.
Acupuncture	The practice of inserting needles into specific exterior body locations for therapeutic purposes.
Addiction Psychiatry	The psychiatric specialty that deals with the treatment of addiction.
Addictionology	The medical specialty that deals with the treatment of addiction.
Allergy/Immunology	The medical specialty concerned with the diagnosis and treatment of allergic conditions and diseases of the immune system.
Ambulance Services	An emergency vehicle used for transporting patients to a health care facility after injury or illness.
Ambulatory Surgical Center (ASC)	A facility that provides same-day surgery.
Anatomic Pathology	The medical specialty that is concerned with the diagnosis of disease based on the gross, microscopic, and molecular examination of organs, tissues, and whole bodies.
Anesthesiology	The field concerned with providing pain relief during surgery, childbirth, and other procedures.
ANP/CERT/CLNP	A registered nurse provider with a graduate degree in nursing prepared for advanced practice involving independent and interdependent decision making and direct accountability for clinical judgment across the health care continuum or in a certified specialty.
Audiology	The field concerned with diagnosing hearing disorders. Audiologists are not medical doctors.
Behavioral Health	A duly licensed institution specializing in diagnosis and treatment related behavioral or mental health issues.
Blood Banking & Transfusion Medicine	Blood banking/transfusion medicine is responsible for the maintenance of an adequate blood supply, blood donor and patient-recipient safety and appropriate blood utilization.
Board Certified Assistant Behavior Analyst	A person who has a bachelor's level degree, and who has been recognized by the Behavior Analyst Certification Board (a non-governmental, private organization) The BCaBA conducts behavioral assessments and designs behavior analytic interventions for clients. The BCaBA may assist a BCBA (Board Certified Behavior Analyst) with the design and delivery of introductory level instruction in behavior analysis. It is mandatory that each BCaBA practice under the supervision of a BCBA.
Board Certified Behavior Analyst	A person who has a Master's level degree and who has been recognized by the Behavioral Analyst Certification Board ( a non-governmental, private organization) as meeting basic requirements regarding the specific and comprehensive use of principles of learning, including operant and respondent learning, in order to address behavioral needs of widely varying individuals in diverse settings.
Board Certified Behavior Analyst-Doctoral	A person who has a Doctoral level degree (including clinical psychologist) who has been recognized by the Behavioral Analyst Certification Board ( a non-governmental, private organization) as meeting basic requirements regarding the specific and comprehensive use of principles of learning, including operant and respondent learning, in order to address behavioral needs of widely varying individuals in diverse settings.
Cardiac Catheter Lab	An examination room in a hospital or clinic with diagnostic imaging equipment used to support the cardiac catheterization procedure.
Cardiac Electrophysiology	A medical specialty concerned with the diagnosis and treatment of the electrical activities of the heart.
Cardio Pulmonary Diagnostic Testing	A health care provider that specializes in performing a variety of diagnostic tests that deal with the heart and lungs.
Cardiovascular Disease	The medical specialty concerned with diagnosis and non-surgical treatment of diseases of the heart and blood vessels.
Certified Nurse Midwife	Midwifery practice as conducted by certified nurse-midwives (CNMs) and certified midwives (CMs) is the independent management of women's health care, focusing particularly on pregnancy, childbirth, the post partum period, care of the newborn, and the family planning and gynecologic needs of women.
Child 8. Adoles Psychiatry	The branch of psychiatry that specializes in the study, diagnosis, treatment, and prevention of psychopathological

Lab Tech	A facility for the examination of materials derived from the human body for the purpose of providing information for the diagnosis, prevention, or treatment of any disease or impairment of, human beings.
<u>Licensed Clinical Social</u> <u>Worker</u>	An LCSW is a master's degree level social worker who is licensed by the state to practice independently. The practice of social work requires the application of social work theory, methods, and ethics to restore social, psychosocial, or biopsychosocial functioning of individuals, couples, families, groups, and/or persons who are adversely affected by psychosocial stress or health impairment. Treatment methods include but are not limited to individual, marital, family, and group therapy.
Licensed Marriage/Family Therapy	A Licensed Marriage and Family Therapist holds a masters degree and is licensed by the state to provide professional therapy services to individuals, families, and couples, singly or in groups, and involves the professional application of family systems theories and techniques. Marriage and family therapy includes the evaluation and remediation of cognitive, affective, behavioral, or relational dysfunction within the context of marriage or family systems.
Licensed Professional Counselor	A licensed professional counselor holds a master's level degree in psychology, counseling or other behavioral science and has been licensed by the state to provide professional counseling services. An LPC conducts assessments to evaluate mental health and/or substance abuse and dependence disorders. Treatment methods include individual, marital, family and group therapy.
Licensed Psychologist	A behavioral health practitioner specializing in the branch of science which deals with the mind and mental processes, especially in relation to human behavior. Psychologists are not medical doctors.
Long Term Acute Care	A hospital that provides specialized acute care for medically complex patients who are critically ill with multi-system complications or failures and requires long hospitalizations.
Maternal & Fetal Medicine	A medical specialty concerned with the diagnosis and treatment of women with complications of pregnancy; pre-existing medical conditions which may be impacted by pregnancy; and medical conditions which impact the pregnancy itself.
Medical Toxicology	A medical subspecialty focusing on the diagnosis, management and prevention of poisoning and other adverse health effects due to medications, occupational and environmental toxins, and biological agents.
Neonatal-Perinatal Medicine	The specialty that deals with care for high-risk infants, including pre-term and full-term infants with medical or surgical problems.
Nephrology	The medical specialty concerned with diagnosis and non-surgical treatment of kidney disorders, including the management of dialysis.
Neurological Surgery	The surgical specialty concerned with diagnosis, treatment, and surgery of the brain, spinal cord, and nerves.
Neurology	The medical specialty concerned with diagnosis and non-surgical treatment of disorders of the brain, spinal cord, and nerves.

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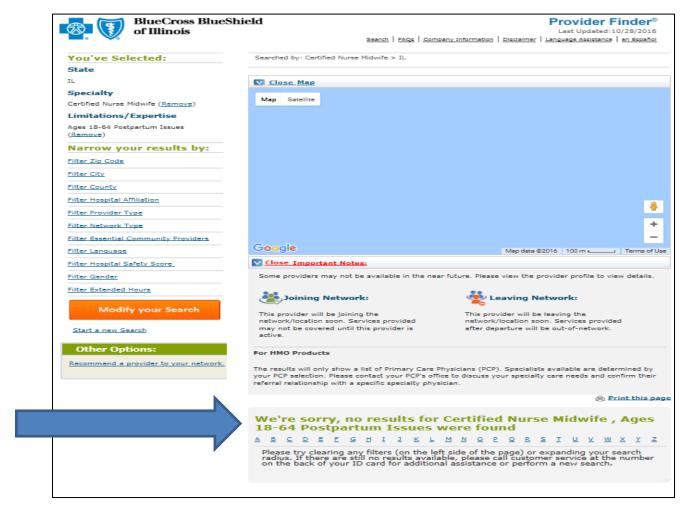
65. In addition, a search on Provider Finder of "all networks and plans" in each state in which each HCSC division operates for, for example, hospitals or obstetrics-gynecology, results in a list of thousands of providers and facilities (4,997 for BCBSIL "obstetrics-gynecology") but with *no indication of whether or not they are lactation consultants*, breastfeeding counselors or IBCLCs, or provide any aspect of the Comprehensive Lactation Benefit ACA mandated preventive service:



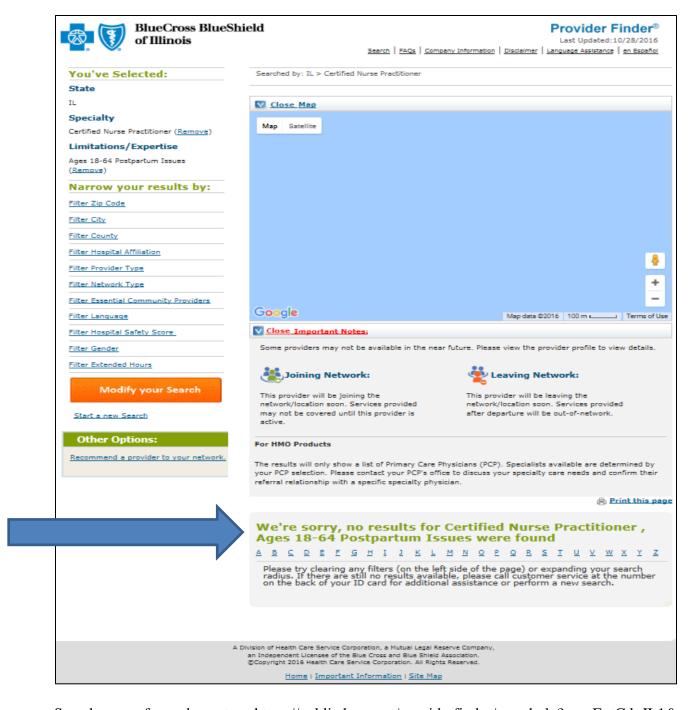
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66. Even if an insured were to try to focus a search on a possible lactation consultant by searching specialties such as "Certified Nurse Midwife," "Certified Nurse Practitioner," or

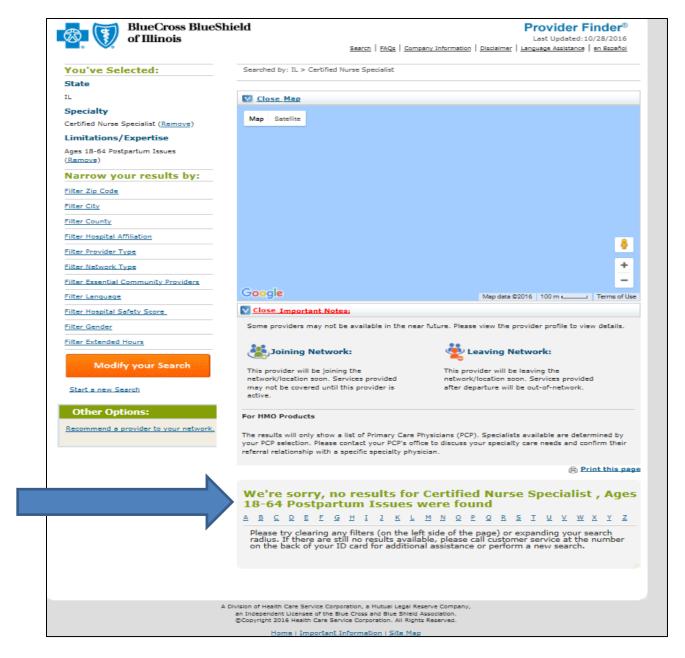
"Certified Nurse Specialist" for "Ages 18-64 Postpartum Issues," the results show "no results" for the entire state of Illinois, as depicted in the following screenshots.



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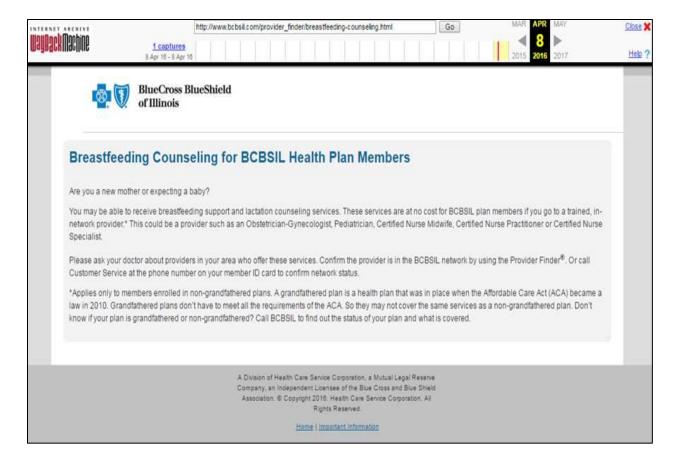


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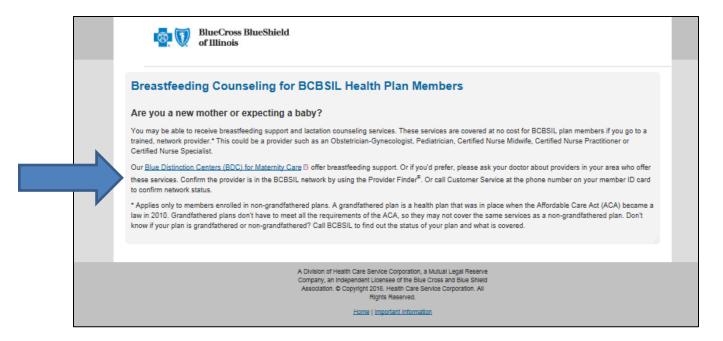


Search performed at <a href="https://public.hcsc.net/providerfinder/search.do?corpEntCd=IL1&">https://public.hcsc.net/providerfinder/search.do?corpEntCd=IL1&</a> nextPage=networkplan&residencestate= (last visited 10/29/2016).

67. On information and belief, on or around April 8, 2016, Defendant HCSC put the below information on its divisions' websites for the first time:



- 68. In effect, women are told by Defendants that they may be able to receive breastfeeding support and lactation counseling services but only if, like a needle in a haystack, they are successful in sifting through and evaluating the thousands of providers listed under the enumerated categories of providers. As alleged *supra*, and as experienced by the Plaintiffs and members of the Class, that task is impossible, and places an unrealistic burden on new mothers in need of a highly time sensitive medical service. Such information is a mere artifice.
- 69. Presently, the following message appears, and differs from the previous information in one respect: women are now told that the "Blue Distinction Centers (BDC) for Maternity Care offer breastfeeding support."



http://www.bcbsil.com/provider\_finder/breastfeeding-counseling.html (last visited 10/30/2016).

70. The link, however, is to an 80-page manual from BlueCross Blue Shield Association:

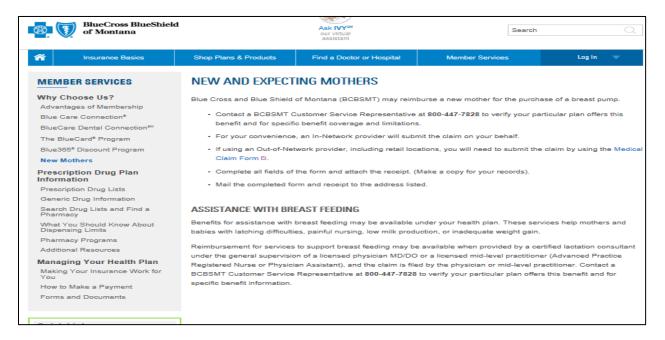


http://www.bcbs.com/why-bcbs/blue-distinction/blue-distinction-maternity-care/maternity-providers.pdf (last visited 10/28/2016).

71. The Directory of Providers lists, by State and City, the names of Maternity Care Facilities (hospitals and centers) in every state in the United States; it lists over 60 Facilities for

Illinois, including 13 for Chicago. There is <u>no mention</u> of the services provided by any of the facilities listed, and there is no mention of the words lactation, breastfeeding or breastfeeding consultation in the Directory of Providers. No one can identify from the Directory of Providers the identity of a single in-network (or even out-of-network) lactation counselor. As alleged *supra* and as experienced by the Plaintiffs and members of the Class, identification of in-network providers of Comprehensive Lactation Benefits is rendered impossible by the failure of Defendants to provide any information.<sup>13</sup>

72. It appears that BCBSMT (but not BCBSIL, BCBSTX, BCBSNM or BCBSOK), has the following additional limited, yet still uninformative, statement about getting "assistance with breast feeding":



https://www.bcbsmt.com/member/advantages-of-membership/new-mothers (last visited 10/29/2016).

The websites for each of Defendant HCSC's divisions are identical in this regard. *See* BCBSTX: http://www.bcbstx.com/provider\_finder/breastfeeding-counseling.html;

BCBSMT: https://www.bcbsmt.com/provider\_finder/breastfeeding-counseling.html;

BCBSOK: http://www.bcbsok.com/provider\_finder/breastfeeding-counseling.html;

BCBSNM: http://www.bcbsnm.com/provider finder/breastfeeding-counseling.html

<sup>(</sup>All last visited 10/29/16).

- 73. In addition, in response to requests by insureds for the identity of in-network providers of Comprehensive Lactation Benefits, Defendants take several weeks to issue a response that there are no in-network providers.
- 74. Also, Defendants typically instruct insureds who are seeking Comprehensive Lactation Benefits to obtain "prior authorization" for the preventive service. It typically takes Defendants several weeks to provide such authorization. Therefore, the insureds are left waiting for authorization from Defendants to obtain Comprehensive Lactations Benefits during the weeks following birth, when insureds most need these services.
- 75. Time is of the essence with respect to breastfeeding. Mothers who seek out and need guaranteed no-cost women's preventive services pursuant to the ACA, are victims of Defendants' barriers. Defendants have erected these barriers to prevent their insureds from timely receiving, if they receive it at all, Comprehensive Lactation Support. Defendants then illegally force their insureds, who obtain such support, to pay for it, by failing to provide full reimbursement.
- 76. Each named Plaintiff, like the members of the Class, has been denied through Defendants' wrongful conduct the women's preventive service benefit for Comprehensive Lactation Benefits that is required by the ACA.

#### Plaintiff Briscoe

77. Following the birth of her child on November 20, 2014, Plaintiff Briscoe sought lactation support, supplies and counseling. Prior to receiving the services, Plaintiff Briscoe accessed BCBSIL's online tool called Provider Finder® to find in-network providers for Comprehensive Lactation Benefits. However, Plaintiff Briscoe was unsuccessful in identifying such providers because the Provider Finder® did not give lactation, breastfeeding, IBCLC or any

other lactation consultation/breastfeeding counseling description as a searchable "Provider Type" or "Provider Specialty".

- 78. Thereafter, on December 1, 2014, Plaintiff Briscoe had an in-home lactation consultation provided by an IBCLC from Chicagoland Breastfeeding for which she paid \$200 out-of-pocket. Plaintiff Briscoe submitted the lactation consultation claim to BCBSIL for coverage. On or around January 9, 2015, Plaintiff Briscoe received an EOB from BCBSIL which stated that the lactation consultation was an excluded service under her plan, therefore the claim was denied and she was responsible for the full \$200 service fee.
- 79. Plaintiff Briscoe submitted a written appeal contesting the denial of her claim. On or around February 6, 2015, Plaintiff Briscoe received another EOB from BCBSIL that now reflected that of the \$200 lactation service fee, only \$160 was considered "covered" and BCBSIL issued Plaintiff Briscoe a check for that amount. However, BCBSIL held Plaintiff Briscoe responsible for \$40 which was applied to coinsurance.
- 80. Plaintiff Briscoe estimates that she spent approximately 6-8 hours trying to have her claim for lactation support processed and paid by BCBSIL, only to be reimbursed \$160. She did not receive any additional reimbursements from BCBSIL for her lactation consultation. Accordingly, because of Defendants' wrongdoing, Plaintiff Briscoe was denied the no-cost ACA preventive service to which she was entitled.

#### Plaintiff Magierski

81. Following the birth of her child on April 8, 2016, Plaintiff Magierski sought lactation support, supplies and counseling. Prior to receiving the services, Plaintiff Magierski contacted BCBSIL to ask about coverage for in-home lactation services. The BCBSIL representative who she spoke with confirmed that BCBSIL did not have any preferred providers

for in-home lactation services. The BCBSIL representative informed Plaintiff Magierski that since there were no "in-network" providers, she could seek the service from any provider and it would be covered as "in-network".

- 82. On April 13, 2016 Plaintiff Magierski had an in-home lactation consultation provided by an IBCLC from Mother's Milk Company<sup>sm</sup> and paid \$235 for the consultation and \$10.20 for a breast shield for a total out-of-pocket expenditure of \$245.20. Plaintiff Magierski submitted the lactation consultation and supplies claim for coverage to BCBSIL. Plaintiff Magierski received an EOB from BCBSIL which indicated that of the \$180 lactation service fee, only \$137.59 was considered "covered". The EOB did not offer any explanation as how the covered amount was calculated. Furthermore, the EOB applied the covered amount to Plaintiff Magierski's out-of-network deductible because she had not reached her annual deductible. Plaintiff Magierski submitted a written appeal contesting the denial of her claims. On or around May 11, 2016, Plaintiff Magierski received another EOB from BCBSIL which, like the first EOB, reflected that \$137.59 was "covered" and applied that amount to Plaintiff Magierski's out-of-network deductible because she had not reached her annual deductible. Therefore, Plaintiff Magierski was responsible for the entire \$245.20 lactation services fee.
- 83. Plaintiff Magierski estimates that she spent approximately 5 hours trying to have her claims for lactation support and supplies processed and paid by BCBSIL, only to be fully denied reimbursement, resulting in an outstanding out-of-pocket expenditure of \$245.20. Accordingly, because of Defendants' wrongful conduct, Plaintiff Magierski was denied the nocost ACA preventive service to which she was entitled.

- E. Defendants' Conduct Violates the Non-Discrimination Provision of the ACA.
- 84. Section 1557(a) of the ACA contains a "nondiscrimination" provision that provides, in relevant part:

[A]n individual shall not, on the ground prohibited under . . . title IX of the Education Amendments of 1972 (20 U.S.C. 1681 et seq.) . . . be excluded from participation in, be denied the benefits of, or be subjected to discrimination under, any health program or activity, any part of which is receiving Federal financial assistance, including credits, subsidies, or contracts of insurance, or under any program or activity that is administered by an Executive Agency or any entity established under this title (or amendments). The enforcement mechanisms provided for and available under ... title IX ... shall apply for purposes of violations of this subsection.

42 U.S.C. § 18116(a).

- 85. The ACA nondiscrimination provision specifically prohibits discrimination on the basis of those grounds that are prohibited under other federal laws, including Title IX of the Education Amendments of 1972, 20 U.S.C. § 1681(a) ("Title IX").
- 86. Title IX prohibits discrimination on the basis of sex. Plaintiffs and the members of the Class are being excluded from participation in, being denied the benefits of, and being subjected to discrimination by Defendants (in Defendants' capacity as insurers and administrators of insurance plans) on the basis of their sex.
- 87. By their conduct alleged herein, Defendants are providing disparate levels of health benefits, and specifically ACA mandated preventive services, for women.
- 88. Defendants are subject to Section 18116 because Defendants are health programs and activities which are "receiving Federal financial assistance, including credits, subsidies, or contracts of insurance" may not discriminate on the basis of sex. *See* 42 U.S.C. § 18116(a) (incorporating Title IX by reference).

- 89. Defendants are health programs and activities because they provide and administer health insurance and plans.
- 90. Defendants are receiving Federal financial assistance, including credits, subsidies and contracts of insurance, at least in the following ways.
- 91. As alleged in ¶20 *supra*, Defendants have entered into agreements or contracts of insurance with the federal government. Defendants provide health plans to federal employees who are covered through the FEHBP.
- 92. Defendants also provide health plans through the ACA Exchanges (*see* ¶19 *supra*) and thereby receive Federal financial assistance in the form of the direct and/or indirect subsidies, including the "premium tax credit," provided for under the ACA for qualified individuals who purchase health insurance from Defendants through the Exchange. A premium tax credit is a refundable tax credit designed to help eligible individuals and families with low or moderate income afford health insurance purchased through the Exchange. When enrolled in an Exchange plan, the insured can choose to have the Exchange compute an estimated credit that is paid to the insurance company to lower what the insured pays for monthly premiums (advance payments of the premium tax credit, or APTC). *See* <a href="http://fas.org/sgp/crs/misc/R41137.pdf">http://fas.org/sgp/crs/misc/R41137.pdf</a> (last visited 10/25/2016). On information and belief, Defendants have received such credits.
- 93. In addition to the premium credits, ACA establishes subsidies that are applicable to cost-sharing expenses. The HHS Secretary will provide full reimbursements to exchange plans that provide cost-sharing subsidies. It was estimated in early 2014, that such cost-sharing subsidies would increase federal outlays from FY2015 through FY2024 by \$167 billion. *See* <a href="http://fas.org/sgp/crs/misc/R41137.pdf">http://fas.org/sgp/crs/misc/R41137.pdf</a> (last visited 10/26/2016). On information and belief, Defendants have received such credits.

94. Furthermore, the federal government routinely provides grants and/or other financial assistance to HCSC. A review of the federal-government-run <a href="www.USASpending.gov">www.USASpending.gov</a>
– a website mandated by the Federal Funding Accountability and Transparency Act of 2006 (S. 2590) to give the American public access to information on how their tax dollars are spent – indicates that HCSC received over \$13 million in 2016 and \$6.4 million in 2015 from the federal government (HHS). 14

95. Defendants violated and continue to violate Section 1557(a) of the ACA on the basis of sex discrimination because, as set forth herein, Defendants refuse and otherwise fails to comply with the ACA's provisions with respect to preventive women's care for Comprehensive Lactation Benefits.

96. By violating the women's preventive services requirements under the ACA, plan participants have been and continue to be denied mandated access to coverage for breastfeeding benefits. Defendants' denial of benefits and unlawful cost sharing has – in addition to violating the ACA – unjustly enriched Defendants and deprived thousands of women of their mandated lactation benefits. If Defendants' unlawful and discriminatory conduct is not foreclosed, many more mothers will be wrongfully denied the benefits they are entitled to receive under the ACA.

#### F. Defendants' Status as, and Duties of, ERISA Fiduciaries.

97. ERISA fiduciaries include not only parties explicitly named as fiduciaries in the governing plan documents or those to whom there has been a formal delegation of fiduciary responsibility, but also any other parties who in fact performs fiduciary functions. Under ERISA, a person is a fiduciary "to the extent . . . . he exercises any discretionary authority or

<sup>&</sup>lt;sup>14</sup>https://www.usaspending.gov/transparency/Pages/RecipientProfile.aspx?DUNSNumber=03089 0891&FiscalYear=2015; and, https://www.usaspending.gov/transparency/Pages/ RecipientProfile.aspx?DUNSNumber=030890891&FiscalYear=2016 (last visited 10/30/2016).

discretionary control respecting management of such plan or exercises any authority or control respecting management or disposition of its assets. . . .," ERISA § 3(21)(A)(i), 29 U.S.C. § 1002(21)(A)(i), or "he has any discretionary authority or discretionary responsibility in the administration of such plan." ERISA § 3(21)(A)(iii), 29 U.S.C. § 1002(21)(A)(iii). Thus, if a Defendant exercises discretionary authority or control in managing or administering the plan, or, if it exercises any authority or control (discretionary or not) with respect to management or disposition of plan assets, it is an ERISA fiduciary.

- 98. At all relevant times, Defendants have been fiduciaries of the Defendants' health plans because: (a) they had the authority with respect to the Defendants' health plans' compliance with the ACA requirements; (b) they exercised discretionary authority and/or discretionary control with respect to the Defendants' compliance with the ACA requirements for their health plans; (c) they had the authority to establish a network of providers for Comprehensive Lactation Benefits for the Defendants' health plans; (d) they exercised discretionary authority and/or discretionary control with regard to establishing a network of providers for Comprehensive Lactation Benefits for Defendants' health plans; (e) they had the authority and/or discretionary responsibility over the management and administration of preventive services as required by the ACA for the Defendants' health plans; and/or, (f) they exercised discretion over provider lists for Defendants' plans with respect to providers of Comprehensive Lactation Benefits, and, on information and belief, failed to establish a network of providers in order to maximize its profits and minimize its costs of coverage for ACA women's preventive services.
- 99. ERISA §§ 404(a)(1)(A) and (B), 29 U.S.C. §§ 1104(a)(1)(A) & (B), provide, in pertinent part, that a fiduciary shall discharge its duties with respect to a plan solely in the

interest of the participants and beneficiaries, for the exclusive purpose of providing benefits to participants and their beneficiaries, and with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims. These fiduciary duties under ERISA §§ 404(a)(1), 404(a)(1)(A), and (B) are referred to as the duties of loyalty and prudence and are the "highest known to the law." *Donovan v. Bierwirth*, 680 F.2d 263, 272 n.8 (2d Cir. 1982).

- 100. In addition, a fiduciary that appoints another person to fulfill all or part of its duties, by formal or informal hiring, subcontracting, or delegation, assumes the duty to monitor that appointee to protect the interests of the ERISA plans and their participants. An appointing fiduciary must take prudent and reasonable action to determine whether the appointees are fulfilling their fiduciary obligations.
- 101. ERISA also holds fiduciaries liable for the misconduct of co-fiduciaries. ERISA § 405(a), 29 U.S.C. § 1105(a). Co-fiduciary liability is an important part of ERISA's regulation of fiduciary responsibility. Because ERISA permits the fractionalization of the fiduciary duty, there may be, as in this case, more than one ERISA fiduciary involved in a given issue. Even if a fiduciary merely knows of a breach with which it had no connection, it must take steps to remedy that breach. *See* 1974 U.S.C.C.A.N. 5038, 1974 WL 11542, at 5080 ("[I]f a fiduciary knows that another fiduciary of the plan has committed a breach, and the first fiduciary knows that this is a breach, the first fiduciary must take reasonable steps under the circumstances to remedy the breach. . . . [T]he most appropriate steps in the circumstances may be to notify the plan sponsor of the breach, or to proceed to an appropriate Federal court for instructions, or bring the matter to the attention of the Secretary of Labor. The proper remedy is to be determined by the facts and

circumstances of the particular case, and it may be affected by the relationship of the fiduciary to the plan and to the co-fiduciary, the duties and responsibilities of the fiduciary in question, and the nature of the breach.").

- 102. ERISA § 502(a)(3), 29 U.S.C. § 1132(a)(3), authorizes individual participants and fiduciaries to bring suit "(A) to enjoin any act or practice which violates any provision of this subchapter or the terms of the plan, or (B) to obtain other appropriate equitable relief (i) to redress such violations or (ii) to enforce any provisions of this subchapter or the terms of the plan." The remedies set forth in § 502(a)(3) include remedies for breaches of the fiduciary duties set forth in ERISA § 404, 29 U.S.C. §1104.
- 103. In addition, each Plaintiff has either exhausted the administrative remedies available to her and/or further pursuit of the administrative remedies would be futile. Futility here is clear because pursuit of administrative remedies could not address Defendants' failure to provide, cover, and administer Comprehensive Lactation Benefits as a no-cost preventive service in accordance with the ACA. Defendants' health plans fail to comply with the provisions of the ACA with respect to preventive services, the redress for which could not be accomplished by pursuit of administrative remedies. Since the action concerns Defendants' violations with respect to the fundamental constructs of the Defendants' plans and networks, and does not evoke Defendants' discretion with respect to the payment of an individual claim, any effort to exhaust administrative remedies would be futile and is not required as a matter of law.
- 104. Plaintiffs therefore bring this action under the authority of ERISA § 502(a)(3), 29 U.S.C. § 1132(a)(3), for appropriate equitable relief from Defendants as fiduciaries (and, in the alternative, from Defendants as knowing participants in breaches of any of ERISA's fiduciary

responsibility provisions), including without limitation, injunctive relief and, as available under applicable law, imposition of a constructive trust, equitable surcharge, and restitution.

#### **CLASS ACTION ALLEGATIONS**

105. Plaintiffs bring this action on behalf of themselves and the proposed Class pursuant to FED. R. CIV. P. 23(a), 23(b)(2), and/or 23(b)(3). Specifically, Plaintiffs seek to represent the following Class:

All persons who, on or after August 1, 2012, are or were participants in or beneficiaries of any non-Grandfathered Health Plan sold, underwritten or administered by Defendants in their capacity as insurer or administrator, who did not receive full coverage and/or reimbursement for Comprehensive Lactation Benefits.

- 106. Excluded from the Class are Defendants, their subsidiaries or affiliate companies, their legal representatives, assigns, successors, and employees.
- 107. The members of the Class are so numerous that joinder of all members is impracticable. Thousands of members are enrolled in Defendants' health care plans. Although information is not publicly available at the present time as to the number of women who paid for Comprehensive Lactation Benefits, Plaintiffs allege on information and belief that discovery will show that the putative Class include at least hundreds if not thousands of geographically dispersed women, making joinder of all class members impracticable. Plaintiffs allege on information and belief that the identities and contact information of the members of the Class can be readily ascertained from Defendants' records which include the identities of the Damages Class members who paid for Comprehensive Lactation Benefits.
- 108. There are common questions or law and fact within the meaning of Fed. Rule of Civ. P. 23(a)(2). These common legal and factual questions include, but are not limited to:

- a. Whether Defendants have violated the ACA's mandate of providing access to and coverage for Comprehensive Lactation Benefits to the members of the Class;
- b. Whether Defendants unlawfully discriminated on the basis of sex in violation of the ACA by virtue of the conduct described herein;
- c. Whether Defendants owed ERISA fiduciary duties to Plaintiffs and the members of the Class and breached such duties under ERISA and/or in violation of ERISA;
- d. Whether Defendants have been unjustly enriched (and if so, in what amount);
- e. Whether Plaintiffs and the members of the Class are entitled to equitable relief, including but not limited to surcharge, disgorgement of profits, and/or restitution;
- f. Whether Plaintiffs and the members of the Class are entitled to a declaration regarding their rights under ERISA;
- g. Whether Plaintiffs and the members of the Class are entitled to a declaration regarding their rights under the ACA and/or ERISA;
- h. Whether Plaintiffs and the members of the Class are entitled to an Order enjoining

  Defendants from violating the ACA requirements related to Comprehensive

  Lactation Benefits and compelling compliance with the ACA; and
- The extent and measurement of damages to the Damages Class members for outof-pocket payments for Comprehensive Lactation Benefits and the nature of other appropriate relief.
- 109. Plaintiffs' claims are typical of the claims of the members of the Class within the meaning of Fed. R. Civ. P. 23(a)(3) because Defendants have breached the ACA, the terms of the plans, and their obligations to Plaintiffs and the Class in a uniform manner. Defendants failed to establish a network of providers of Comprehensive Lactation Benefits and thereby

caused Plaintiffs and the members of the Class to pay out-of-pocket for Comprehensive Lactation Benefits. Defendants unjustly enriched themselves to the detriment of Plaintiffs and the members of the Class who sustained economic injuries arising from the same wrongful and unlawful conduct of the Defendants.

- 110. Plaintiffs will fairly and adequately protect the interests of the members of the Class, and none have interests antagonistic to them. Plaintiffs have retained attorneys experienced in the prosecution of class actions, including healthcare, antitrust, and consumer protection matters, and Plaintiffs and their counsel intend to prosecute this action vigorously.
- 111. Plaintiffs and the members of the Class have all suffered, and will continue to suffer harm, and damages as a result of Defendants' unlawful and wrongful conduct. A class action is superior to any other available methods for the fair and efficient adjudication of this controversy, since joinder of all members of the Class is impracticable and the cost of litigation would far outweigh the likely value of individual class member claims.
- 112. Because of the relatively small size of the individual Class members' claims, it is likely that only a few Class members could afford to seek legal redress for Defendants' misconduct. Further, if individual Class members were required to bring separate actions, this and other courts would be confronted with a multiplicity of lawsuits that would burden the judicial system and risk inconsistent rulings and contradictory judgments. And, in contrast to the shared and unitary costs of a class action, case-by-case adjudication would greatly magnify the expense and time incurred by the parties and the courts.
- 113. Class certification is appropriate because Defendants engaged in a uniform and common practice, and all Class Members have the same legal right to, and interest in, redress for damages associated with violations of the ACA's lactation coverage requirements.

#### **CLAIMS FOR RELIEF**

#### **COUNT I**

Equitable Relief Pursuant to ERISA § 502(a)(3), 29 U.S.C. § 1132(a)(3) for Breach of Fiduciary Duties Under ERISA § 404(a), 29 U.S.C. § 1104(a) Against Defendants

- 114. Plaintiffs incorporate by reference each of the preceding paragraphs as if fully set forth herein.
- 115. Defendants are fiduciaries of the ERISA-governed health care plans in which Plaintiffs and the members of the Class are participants.
- 116. Defendants breached their fiduciary duties of prudence under ERISA § 404(a)(1)(B) by, as alleged herein, failing to provide and to administer their health plans in compliance with the preventive services provisions of the ACA with respect to Comprehensive Lactation Benefits thereby causing Plaintiffs and members of the Class to wrongfully pay for Comprehensive Lactation Benefits and/or to forego Comprehensive Lactation Benefits.
- alleged herein, failing to provide and to administer their health plans in compliance with the preventive services provisions of the ACA with respect to Comprehensive Lactation Benefits thereby causing Plaintiffs and members of the Class to wrongfully pay for Comprehensive Lactation Benefits and/or to forego Comprehensive Lactation Benefits in order to maximize their profits and cost-shift the ACA preventive service coverage requirement to the Plaintiffs and the members of the Class.
- 118. Defendants' breaches of fiduciary duty caused direct injury and losses to Plaintiffs and each member of the Class.
- 119. Plaintiffs and the Class seek appropriate equitable relief along with such other and additional relief set forth in the Prayer and/or as may otherwise be available.

#### **COUNT II**

Claim for Equitable Relief under ERISA § 502(a)(3), 29 U.S.C. § 1132(a)(3) for Co-Fiduciary Liability Under ERISA § 405(a), 29 U.S.C. § 1105(a) Against Defendants

- 120. Plaintiffs incorporate by reference each of the preceding paragraphs as if fully set forth herein.
- 121. As Defendants are fiduciaries under ERISA, they are liable under ERISA § 405(a) for each other's violations of ERISA.
- 122. Under ERISA § 405(a), 29 U.S.C. § 1105(a), a fiduciary with respect to a plan shall be liable for a breach of fiduciary responsibility of another fiduciary with respect to the same plan in the following circumstances:
  - (1) if he participates knowingly in, or knowingly undertakes to conceal, an act or omission of such other fiduciary, knowing such act or omission is a breach;
  - (2) if, by his failure to comply with [ERISA § 404(a)(1)] in the administration of his specific responsibilities which give rise to his status as a fiduciary, he has enabled such other fiduciary to commit a breach; or
  - (3) if he has knowledge of a breach by such other fiduciary, unless he makes reasonable efforts under the circumstances to remedy the breach.

ERISA §§ 405(a)(1)-(3), 29 U.S.C. §§ 1105(a)(1)-(3).

123. Each Defendant knowingly participated in and enabled the other Defendants' breaches of fiduciary duty by allowing Defendants to, as alleged herein, provide and administer health plans that were not in compliance with the preventive services provisions of the ACA with respect to Comprehensive Lactation Benefits thereby causing Plaintiffs and members of the Class to wrongfully pay for Comprehensive Lactation Benefits and/or to forego Comprehensive

Lactation Benefits, and by failing to monitor Defendants' compliance with the ACA and plan documents.

- 124. Defendants failed to fulfill their ongoing and continuing duty to determine whether their health plans were being established and administered in accordance with the ACA, and in the best interests of Plaintiffs and the members of the Class.
- 125. Co-fiduciary liability is joint and several under ERISA, and thus Defendants are jointly and severally liable to Plaintiffs and the members of the Class for the others' breaches of ERISA's fiduciary responsibility provisions.

#### **COUNT III**

# Discrimination in Violation of Section 1557(a), 42 U.S.C. § 18116(a), of the Patient Protection and Affordable Care Act Against Defendants

- 126. Plaintiffs incorporate by reference each of the preceding paragraphs as if fully set forth herein.
- 127. Section 1557(a) of the ACA contains a "nondiscrimination" provision that provides, in relevant part:

[A]n individual shall not, on the ground prohibited under . . . title IX of the Education Amendments of 1972 (20 U.S.C. 1681 et seq.) . . . be excluded from participation in, be denied the benefits of, or be subjected to discrimination under, any health program or activity, any part of which is receiving Federal financial assistance, including credits, subsidies, or contracts of insurance, or under any program or activity that is administered by an Executive Agency or any entity established under this title (or amendments). The enforcement mechanisms provided for and available under ... title IX ... shall apply for purposes of violations of this subsection.

42 U.S.C. § 18116(a).

- 128. The ACA nondiscrimination provision specifically prohibits discrimination on the basis of those grounds that are prohibited under other federal laws, including Title IX of the Education Amendments of 1972, 20 U.S.C. § 1681(a) ("Title IX").
- 129. Defendants are subject to Section 18116 because Defendants are health programs and activities which are "receiving Federal financial assistance, including credits, subsidies, or contracts of insurance" may not discriminate on the basis of sex. *See* 42 U.S.C. § 18116(a) (incorporating Title IX by reference), as alleged in ¶¶19-20, 94, *supra*.
- 130. Title IX prohibits discrimination on the basis of sex. Plaintiffs and the members of the Class, who are necessarily all women, are being excluded from participation in, being denied the benefits of, and being subjected to discrimination by Defendants (in Defendants' capacity as insurers and administrators of insurance plans) on the basis of their sex.
- 131. Defendants have violated and continue to violate Section 1557(a) of the ACA on the basis of sex discrimination because, as alleged herein, Defendants refuse and otherwise fail to provide parity in coverage for women's preventive services required under the ACA.
- 132. Defendants have violated and continue to violate the ACA by discriminating on the basis of sex in Defendants' failure to provide Comprehensive Lactation Benefits as a no-cost preventive service as mandated by the ACA; failure to provide a listing of in-network providers for Comprehensive Lactation Benefits; denial of coverage for Comprehensive Lactation Benefits secured by purported out-of-network providers in the absence of the availability of in-network providers; imposition of cost and unreasonable administrative burdens intended to deter Plaintiffs and the members of the Class from seeking Comprehensive Lactation Benefits; and placing of other restrictions or limitations on Comprehensive Lactation Benefits, all of which causes widespread detrimental consequences to women.

- 133. By violating the women's preventive services requirements under the ACA, Plaintiffs and the members of the Class have been and continue to be denied mandated access to coverage for Comprehensive Lactation Benefits. Defendants' unlawful conduct violates the ACA and unjustly enriches Defendants, depriving thousands of women of their ACA- mandated women's preventive services.
- 134. If Defendants unlawful and discriminatory conduct is not foreclosed, many more of their female insureds will be wrongfully foreclosed from receiving benefits, and/or reimbursement for covered services, to which they are entitled under the ACA.
- 135. Plaintiffs and members of the Class have been aggrieved and damaged by this violation of Section 1557 of the ACA.

#### **COUNT IV**

## Violation of the Patient Protection and Affordable Care Act through Incorporation by Reference in HSCS Plan Documents Against Defendants

- 136. Plaintiffs incorporate by reference each of the preceding paragraphs as if fully set forth herein.
- 137. Plaintiffs' and the Class members' plan documents describe the plan's terms and conditions related to the operation and administration of the plans.
- 138. The plan documents incorporate by reference the provisions of the ACA, including the women's preventive care provisions set forth in 42 U.S.C. § 300gg-13(a)(4).
- 139. Accordingly, as plan participants, Plaintiffs have the right to seek to enforce the provisions of the ACA, and in particular, as alleged herein, the provisions of the ACA requiring the provision of Comprehensive Lactation Benefits as a no cost women's preventive service.
- 140. As a result of Defendants' failure to provide Comprehensive Lactation Benefits to Plaintiffs and the members of the Class, Plaintiffs and the members of the Class have sustained

monetary damages and, if Defendants' conduct is not stopped, continue to be harmed by Defendants' misconduct.

## COUNT V Unjust Enrichment Against Defendants

- 141. Plaintiffs incorporate by reference each of the preceding paragraphs as if fully set forth herein.
- by (a) withholding money due to Plaintiffs and the members of the Class paid for Comprehensive Lactation Benefits; (b) implementing a course of conduct that prevents Plaintiffs and Class members from seeking Comprehensive Lactation Benefits (or makes them pay out-of-pocket), including by their failure to establish a network of providers for Comprehensive Lactation Benefits; and (c) shifting the cost of ACA-mandated no-cost women's preventive services to Plaintiffs and Class members.
- 143. Although it is part of Defendants' responsibilities and duties to provide and administer health insurance coverage that satisfies the ACA mandated preventive care requirements, including for Comprehensive Lactation Benefits, Defendants have failed to fulfill such responsibilities.
- 144. As a result, Plaintiffs and members of the Class conferred an unearned tangible economic benefit upon Defendants by paying out-of-pocket for a preventive service, namely, Comprehensive Lactation Benefits.
- 145. Equity weighs against Defendants retaining these economic benefits, which should be returned to Plaintiffs and members of the Class.

## PRAYER FOR RELIEF

WHEREFORE, Plaintiffs, individually, and on behalf of the members of the Class, pray

for relief as follows as applicable for the particular cause of action:

- A. An order certifying this action to proceed on behalf of the Class, and appointing Plaintiffs and their counsel to represent the Class;
- B. An order finding that Defendants violated their fiduciary duties to Class Members and awarding Plaintiffs and Class members such relief as the Court deems proper;
- C. An order finding that Defendants violated the preventive services provisions of the ACA, and awarding Plaintiffs and members of the Class such relief as the Court deems proper;
- D. An order finding that Defendants violated the ACA "nondiscrimination" provision, Section 1557(a), 42 U.S.C. § 18116(a), and awarding Plaintiffs and members of the Class such relief as the Court deems proper;
- E. An order finding that Defendants were unjustly enriched and awarding Plaintiffs and members of the Class such relief as the Court deems proper;
- F. Declaratory and injunctive relief as necessary and appropriate, including enjoining Defendants from further violating the duties, responsibilities, and obligations imposed on it by the ACA and ERISA with respect to Comprehensive Lactation Benefits;
- G. An order awarding, declaring or otherwise providing Plaintiffs and members of the Class all relief under ERISA, that the Court deems proper and such appropriate equitable relief as the Court may order, including damages, an accounting, equitable surcharge, disgorgement of profits, equitable lien, constructive trust, or other remedy;
- H. An order finding that Defendants are jointly and severally liable as co-fiduciaries in violations of ERISA;
  - I. An order awarding Plaintiffs and the members of the Class other appropriate

equitable and injunctive relief to the extent permitted by the above claims;

- J. An order awarding Plaintiffs' counsel attorneys' fees, litigation expenses, expert witness fees and other costs pursuant to ERISA § 502(g)(1), 29 U.S.C. 1132(g)(1), and/or the common fund doctrine; and
  - K. Such other and further relief as may be just and proper.

### **JURY DEMAND**

Plaintiffs demand a trial by jury for all claims asserted in this Complaint so triable.

Dated: November 2, 2016

By: /s/ Paul D. Malmfeldt

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